

ACTIONS
Board of Supervisors Meeting of October 11, 2006

October 13, 2006

1.	<p>Call to Order.</p> <ul style="list-style-type: none"> Meeting was called to order at 2:30 by the Chairman, Mr. Rooker. All BOS members were present. Also present were Bob Tucker, Larry Davis, Mark Graham, Ella Carey, and Meagan Hoy. 	
2a.	<p>Web-Based GIS Application.</p> <ul style="list-style-type: none"> Presentation made by Tex Weaver. 	
2b.	<p>Citizen Survey.</p> <ul style="list-style-type: none"> Presentation made by Thomas Guterbock. 	
3a.	<p>Total Compensation Report.</p> <ul style="list-style-type: none"> A motion to provide additional retirement benefits to 15 police officers who retired in the last ten years failed by a vote of 5:1. APPROVED the following directions to the County Executive and Superintendent for FY 2007-08 budget presentation, with final funding subject to, and based upon, available state and local revenue: <ol style="list-style-type: none"> 3% increase in the classified salary scale; 4% merit increase for classified staff; Fund teacher increases to reach and/or maintain top quartile (including 3.65%) to be distributed along the scale; Continuation of a longevity increase for teachers; Anticipate a 10% increase in medical plan costs; Anticipate a 5% increase in dental plan costs; and Approve \$227,500 for wellness initiatives to be funded out of health care reserves SUPPORTED \$9.75 to use as a planning tool for FY 2007-08 budget guidance. Directed staff to form a committee which includes Board members (David Slutzky and David Wyant) and School Board members (Brian Wheeler and Jon Stokes) to develop recommendations for setting a living wage for Albemarle County employees. Each Board representative to report back to his respective board. 	<p><u>Human Resources/OMB</u>: Proceed as approved.</p>
3b.	<p>Matters not Listed on the Agenda.</p> <ul style="list-style-type: none"> There were none. 	
4.	<p>The Board meeting recessed at 5:32 p.m. The School Board meeting was adjourned.</p>	
5.	<p>The meeting was called back to order at 6:05 p.m., by the Chairman, Mr. Rooker.</p>	
8.	<p>From the Public: Matters Not Listed on the Agenda.</p> <ul style="list-style-type: none"> <u>Tom Loach</u> discussed a report on the Charlottesville Tomorrow web page which stated that the Rivanna Water and Sewer Authority received a grant to study water in Crozet and in Scottsville. He asked why such a study is necessary. <u>Nancy Hurrelbrinck</u>, from Charlottesville Peak Oil, spoke about peak oil and asked the Board to keep 	

	<p>the issue in mind as they make planning decisions.</p> <ul style="list-style-type: none"> • <u>Ted Millich</u>, from Charlottesville Peak Oil, spoke about the consequence of our fossil fuel dependence. He asked the BOS to create an energy task force to look at the problem, assess the potential impact on county citizens and services, and suggest ways to mitigate the problem. • <u>Ann Mercer</u>, from Charlottesville Peak Oil, spoke about Kinsale, a town in Ireland, plan for dealing with peal oil. 	
9.2	<p>FY 2007 Budget Appropriation.</p> <ul style="list-style-type: none"> • APPROVED FY 2007 Appropriation 2007026. 	<u>Clerk</u> : Forward signed appropriation to OMB and appropriate individuals.
9.3	<p>2006 Primary Road Improvement Priorities.</p> <ul style="list-style-type: none"> • APPROVED the attached recommended list of priorities. 	<u>David Benish</u> : Forward to VDOT (Attachment 1)
10.	<p>ZMA-2005-007. Haden Place (Signs #12,13).</p> <ul style="list-style-type: none"> • INDEFINITELY DEFERRED, as requested by the applicant, by a vote 6:0. 	<u>Clerk</u> : Schedule on agenda when ready to come back to Board.
	The Board took a recess at 7:45 p.m., and reconvened at 7:52 p.m.	
11.	<p>Reconsideration of Downtown Scottsville Streetscape Plan Funding Request.</p> <ul style="list-style-type: none"> • APPROVED an appropriation up to \$251,065.14 to match an amount presented by Scottsville to complete the project materially in the fashion that had been previously presented to the Board. 	<p><u>County Executive</u>: Notify Town of Scottsville of actions.</p> <p><u>OMB</u>: Forward appropriation to Clerk at appropriate time.</p>
12.	<p>From the Board: Committee Reports and Matters Not Listed on the Agenda.</p> <p><u>David Wyant</u>:</p> <ul style="list-style-type: none"> • He received a complaint from a citizen on Commonwealth Drive, Berkeley Subdivision, regarding a house that burned down and nothing is being done with the structure. Larry Davis said that the Building Official needs to look at it, and determine if it is an unsafe structure. <p><u>Sally Thomas</u>:</p> <ul style="list-style-type: none"> • She handed out an invitation for an open house for the Planning District Commission. They are also holding their Legislative lunch. • The Statewide Virginia Outdoors Plan needs to get the County's officially adopted plan in November. Then it could go on to the Statewide Virginia Outdoors plan which sometimes helps with funding. • The Planning District Commission will be recommending to this Board the appointment of an Albemarle County citizen member to the Rivanna River Basin Commission. If Board members have any suggestions, she asked that they share them with David Wyant or herself. They are looking for an engineer, farmer, or a commercial developer. • The ACE Committee may be coming to the Board for additional funds because the value of the 	<u>Clerk</u> : Forward results of Biscuit Run Traffic Study to all Board members.

	<p>properties are more than the budgeted \$1.0 million.</p> <p><u>Ken Boyd</u></p> <ul style="list-style-type: none"> • He asked staff to include magisterial district, a map showing property location, and the amount of time it takes to make the determination, as part of the Official Determination letters. • He discussed the issue of joining the membership of the Chamber of Commerce. <p><u>David Slutzky:</u></p> <ul style="list-style-type: none"> • He discussed the timeframe for publishing Board minutes. <p><u>Dennis Rooker:</u></p> <ul style="list-style-type: none"> • He and Ms. Thomas attended a Mayor and Chair meeting of all the TJPDC participants. The primary focus was impact fees. • The Biscuit Run Traffic Study has 3 or 4 pages that summarizes the results, and he asked that the information be provided to Board members. 	
15.	<p>Adjourn.</p> <ul style="list-style-type: none"> • At 9:35 p.m., the meeting was adjourned. 	

**ALBEMARLE COUNTY RECOMMENDED PRIORITIES FOR SYIP, FOR PRIMARY ROAD, TRANSIT
AND ENHANCEMENT IMPROVEMENTS
(OCTOBER, 2006)**

The following are Albemarle County's priorities for each allocation of TEA-21 and each sub-allocation of the Surface Transportation Program (STP) funds. Attachment A provides a more detailed explanation of the priority projects.

I. Surface Transportation Program (STP Projects)

Undertake projects in The CHART–UNJam 2025 Regional Transportation Study (adopted May 3, 2004). These Include:

1. Construct Meadow Creek Parkway from Route 250 Bypass to Rio Road, including the interchange at the Route 250 Bypass. The CTB should make every effort to provide adequate funding and resources to maintain the current construction schedule;
2. Improvements to Route 29 North Corridor:
 - a. Funding of 29H250 Phase II Study, Option B design recommendations;
 - b. Widening improvements to Route 29 North--construct third lane on northbound and southbound lanes, from South Fork Rivanna River;
 - c. Construct Hillsdale Drive extension from Hydraulic Road to Greenbrier Drive in the City of Charlottesville; and
 - d. Construct Berkmar Drive extension.
3. Widening of Route 20 south, from I-64 to Mill Creek Drive, including bike lanes and sidewalks.
4. Improvements to Route 250:
 - a. Improve two intersections on Route 250 West: the Tilman Road Intersection (Route 676) and the Owensville Road intersection (Route 678). Otherwise, maintain the current two-lane road configuration from the Bypass to Yancey Mills;
 - b. Improve Route 250 East corridor as recommended in the Pantops Neighborhood Plan (improvements to interchange, pedestrian crossings, parallel road and new bridge/crossing at Rivanna River); and
 - c. Improve Route 250 West from Emmet Street to the Route 29/250 Bypass.
5. Improve Route 240 in accord with the recommendations of the Crozet Master Plan:
 - a. Implement sidewalk plan (per Downtown Sidewalk and Parking Study and Crozet Master Plan);
 - b. Create bike lanes to and in downtown;
 - c. Construct Eastern Avenue, to include the Lickinghole Bridge and a railroad crossing; and
 - d. Construct Main Street east from Crozet Avenue.
6. Widen Route 20 North, from Route 250 to Elks Drive/Fontaine Drive intersection, including bike lanes and sidewalks.
7. Undertake improvements recommended in the Southern Urban Area B Study, including improvements to Fontaine Avenue and possible construction of Fontaine Ave. to Sunset Avenue connector road.
8. Improve two intersections on Route 20 (Valley Street) in Scottsville: the Warren Street intersection and the Hardware Street intersection.

II. Transit Improvements

1. Regional Transit Authority - Funding for a consultant to explore establishing a regional transit authority with expanded service to Albemarle County and Charlottesville.
2. Expand existing Service - Funding to expand existing transit service capacity for CTS, JAUNT, RideShare, including capital projects to enhance capital operations (such as bus pull-outs, etc.)
3. Funding for Transit Operational Costs - Fully fund the State's existing formula share of transit operating costs or provide fuel subsidies in the face of rapidly escalating fuel costs.
4. Inter-City Rail – Improve and increase inter-city rail service to Albemarle County. The County continues to support the funding and implementation of the TransDominion Express as a means to provide improved inter-city rail service within the State.

III. Safety Improvements

1. Construction of pedestrian walkways along primary roads in the County's Urban Neighborhoods and Development Areas as part of road widening/improvement projects. Absent major road improvements, the following roads are prioritized for improvement:
 - a. Route 240 in downtown Crozet;
 - b. Route 20 South from City limits to Mill Creek Drive extended;
 - c. Route 250 East in Pantops-extend from the existing sidewalks; and
 - d. Route 250 West from the City limits to the Farmington/Ednam *entrance(s)*.
2. Safety improvements in Crozet area including Route 240 underpass.
3. Reconfigure intersection of Route 22 and Route 250. This project is included in the current SYIP. Provide adequate funding and resources to maintain the current construction schedule.
4. Intersection improvements on Route 250 West at 1) Tilman Road and 2) Owensville Road (noted above).
5. Develop functional plans, including possible an analysis of safety improvements for Route 22 and Route 231.

IV. Enhancement Projects/Safe Routes to School Program

1. Pedestrian Streetscape improvements in downtown Crozet.
2. Beautification of entrance corridors.
3. Construction of Bikeway, pedestrian, and greenway improvements as prioritized in the Jefferson Area Bicycle, Pedestrian and Greenways Plan and the County's Comprehensive Plan.
4. Development of portions of the Rivanna River Greenway path system.
5. Removal of non-conforming billboards.

V. National Highway System (NHS)

The Charlottesville-Albemarle MPO Policy Board approved the NHS as proposed by VDOT in this area excluding the Route 29 Bypass.

VI. Congestion Mitigation and Air Quality Improvement Program

This does not apply to Albemarle County. The County is not in an area of non-attainment for ozone or carbon monoxide.

ATTACHMENT A

ALBEMARLE COUNTY RECOMMENDED PRIORITIES FOR SYIP, FOR PRIMARY ROAD, TRANSIT AND ENHANCEMENT IMPROVEMENTS (OCTOBER, 2006)

The following are Albemarle County's priorities for each allocation of TEA-21 and each sub-allocation of the Surface Transportation Program (STP) funds. Attachment A provides a more detailed explanation of the priority projects.

I. Surface Transportation Program (STP)

Standard Projects:

The following projects, listed in priority order, are eligible for STP funds. The County supports these projects as referenced.

Undertake those projects in the Charlottesville Albemarle Regional Transportation Study (CHART) – UnJam 2025 (adopted May 3, 2004) eligible for the primary program in the sequence as called for in the February 2, 1992 joint resolution between the City, County and University and agreed to by VDOT. These include:

1. **Meadow Creek Parkway from the Route 250 Bypass to Rio Road.** The Parkway is the County's highest priority project after Route 29 North, and is of the utmost importance in order to maintain an adequate level of service on Route 29 and to improve the overall roadway system serving the urbanizing area north of the City. This project is being funded in the County's secondary program and has been approved by the Commonwealth Transportation Board (CTB) as a low speed parkway in the City of Charlottesville and the County. The County asks that this section be designed and built in accord with the County's design and alignment recommendations developed with the assistance of an independent consultant and endorsed by resolution of the County Board of Supervisors on June 20, 2001 (Attachment A) and approved by the CTB on December 18, 2001. This endorsed design and alignment emphasizes the parkway corridor's potential as a linear park and its relationship to the development of adjacent urban land. The linear park concept is intended to replace McIntire Park land lost due to the project and, at the same time, link McIntire Park to the Rivanna Trails Foundation trail along Meadow Creek and the County's urbanizing area along Rio Road. ***The County requests that the CTB make every effort to provide adequate funding and resources to maintain the current construction schedule for this project.***

Meadow Creek Parkway/Route 250 Bypass Interchange. The County also supports the construction of the Meadow Creek Parkway interchange at the terminus of the Parkway with Route 250 in the City of Charlottesville. This interchange is essential to the safe and acceptable future traffic operation of this high volume intersection. The County is grateful for the \$27,000,000 earmarked in the latest Federal Transportation Bill for this interchange. It is recognized that this interchange project, and its funding, is a separate but related project from the Meadow Creek Parkway mainline project. ***The County requests that the CTB make every effort to provide adequate funding and resources to maintain the current construction schedule for this project.***

Northern Free State Road (formerly Meadow Creek Parkway Phase II) is being funded in VDOT's Six Year Secondary Road Plan for the county. The County is now studying the

concept/alignment of this road as part of the Places 29 Study, ***an integrated land use and transportation master planning study for the Route 29 North corridor.***

2. **Route 29 North.** This highly urbanized area continues to grow and transportation system improvement needs continue to increase. The County, City, VDOT and the MPO have completed Phase I and Phase II of the 29H250 (US 29 – Hydraulic – 250 Bypass Intersection) Study. The County appreciates continued VDOT and Commonwealth Transportation Board support of initiatives in the U. S. 29 North corridor. The County, in coordination with the MPO, is currently utilizing VDOT, developer proffered and County general funds to study the concept/alignment of U. S. 29 North as part of a larger transportation network study for the County's Northern Development Areas from the City limits to the Greene County line. This study, a component of the County's Places 29 Study, will include a comprehensive and integrated evaluation of both transportation and land use issues and planning to establish a series of land use recommendations, transportation network improvements and a multi-modal approaches that will support the Northern Development Areas and the Route 29 Corridor.

- a) The County requests that VDOT plan for the funding of the 29H250 Phase II Option B design recommendations, which emphasizes improving Route 29 to serve regional trips and changing the character of Hydraulic Rd. between Route 29 and the Route 250Bypass.
- b) The County requests funding for a third lane northbound and southbound on Route 29 from the South Fork Rivanna River to north of its intersection with Hollymead Drive. These improvements would tie into a third lane recently constructed in each direction along Route 29 as part of major land development projects at the Hollymead Town Center. There are significant peaks and valleys in Route 29 through this area that create an existing dangerous condition and this will only worsen as traffic increases as development occurs in this area in accord with the Comprehensive Plan. This section of road already experiences a high level of vehicle accidents, particularly in the area of Forest Lakes South. This new third lane section, and other road improvements in the area, was funded by the developer through zoning proffers related to the project's approval. Completion of this section would essentially complete the three phases of improvements to Route 29 from Hydraulic Road to Airport Road that were originally programmed in the Six-Year Plan in 1988. These and other Comprehensive Plan transportation system recommendations envision future development to be served by a transportation network that ultimately provides a complete system of urban streets and supports walking and biking and comprehensively links all land uses.

Other projects listed in CHART in the northern study area must be actively pursued and completed. These projects include:

- c) the Hillsdale Drive Extension Project;
- d) Berkmar Drive Extended.

Also, while funding has previously been dropped for Route 29 improvements north of the South Fork Rivanna River, transportation system improvements as identified by the County in its Comprehensive Plan are imperative to this area.

3. Complete preliminary engineering and undertake the widening of Route 20 South from I-64 to Mill Creek Drive. Incorporate sidewalks and bike lane facilities into these improvements. This is a curvy section of road in the County's Urban Area that serves the

traffic from Monticello High School and has experienced several accidents with fatalities in recent years.

4. There are three areas of emphasis the County requests be addressed on Route 250:
 - a) The County does request funding for the improvements of the Tilman Road intersection at Route 250 and the Owensville Road/Route 250 intersection (possible round-about at Owensville Road). Otherwise, the County recommends maintaining the present two-lane configuration of the corridor with any short term or spot improvements being as non-intrusive and consistent as possible with the special character of this scenic by-way.
 - b) VDOT has completed a similar study of Route 250 East from Free Bridge to the Fluvanna County line. This study's findings have been presented to the Albemarle County Board of Supervisors. The County is considering the recommendations of this study as part of the Neighborhood Planning process "Pantops Urban Area Neighborhood Master Plan." This Pantops Plan focuses on creating a neighborhood plan that integrates land use and transportation planning to establish land use recommendations, transportation network improvements and multimodal approaches that will support neighborhood development. Draft recommendations include improvements to interchange, pedestrian crossings, parallel road and new bridge/crossing at Rivanna River.
 - c) Improve Route 250 west from Emmet Street to the Route 29/250 Bypass. This section is covered by the joint Ivy Road Design Study conducted by the City, County and University of Virginia and originally recognized for improvement in the Lewis Mountain Neighborhood/University Heights (Area B) Study. The University of Virginia is currently constructing a new basketball arena and parking facilities in this area that will likely create additional traffic demands on Ivy Road. Any plans for the improvement of this section of Route 250 West need to be coordinated between the City, County and University.
5. Undertake improvements that will benefit/improve Route 240 in Crozet in accord with recommendations from the recently completed Crozet Master Plan.
 - a) Implement sidewalk plan (per Downtown Sidewalk and Parking Study) and Crozet Master Plan.
 - b) Create bike lanes to and in downtown.
 - c) Construct Eastern Avenue, to include the Lickinghole Creek Bridge and a railroad crossing.
 - d) Construction of Main Street east from Crozet Avenue.
6. Undertake the widening of Route 20 North from north of Route 250 East to the Elks Drive/Fontana Drive intersection. Incorporate sidewalks and bike lane facilities into the west side improvements. The County has also listed these improvements under "Safety" priorities. To date, the County has constructed sidewalks on the east side of Route 20 from Route 250 to Fontana Drive.
7. Undertake improvements recommended in the Southern Urban Area B Study recently completed in coordination with the City of Charlottesville, County of Albemarle, and the University of Virginia. The Study recommends improvements to Fontaine Avenue and the construction of a new connector road between Fontaine Avenue and Sunset Avenue.
8. The Town of Scottsville has requested that VDOT improve Route 20 (Valley Street) at the intersection of both Warren Street and Hardware Street. VDOT had proposed these

improvements in the 1970's, but the improvements were not completed. The improvements will enhance the safety of the traveling public in the Town.

II. Transit Improvements

1. Regional Transit Authority - Funding for a consultant to explore establishing a regional transit authority with expanded service to Albemarle County and the City of Charlottesville.
2. Expand existing Service - Funding to expand existing transit service capacity for CTS, JAUNT, RideShare, including capital projects to enhance capital operations, (such as bus pull-outs, etc.)
3. Funding for Transit Operational Costs - Fully fund the State's existing formula share of transit operating costs or provide fuel subsidies in the face of rapidly escalating fuel costs.
4. Inter-City Rail – Improve and increase inter-city rail service to Albemarle County. The County continues to support the funding and implementation of the TransDominion Express as a means to provide improved inter-city rail service within the State.

III. Safety Improvements:

Several projects in the County seem to qualify under this 10% set-aside. They are, in priority order:

1. Construct pedestrian walkways along various primary routes within the County's Urban Neighborhoods a. Absent the incorporation of such road walkways into full road widening/improvement projects, the following road sections are priorities for pedestrian walkways:
 - a) Route 240 in "downtown" Crozet;
 - b) Route 20 South from the City limits to Mill Creek Drive;
 - c) along Route 250 East in the Pantops area as an extension to existing sidewalks; and
 - d) along Route 250 West from the City limits to the Farmington entrance.
2. The County has placed a high priority on pedestrian improvements in the Crozet area. The County chose Crozet as the first community to be master planned based on the County's adopted Neighborhood Model. The County received TEA 21 funding in July 2004 for Phase I of the Crozet Streetscape Plan and continues to seek additional funding to undertake needed improvements (see Enhancement Project section). Another potentially eligible safety project is the improvement of the Route 240 underpass at the CSX Railroad tracks in Crozet (including pedestrian facility improvements).
3. Reconfigure intersection and install traffic signals at the intersection of Routes 22 and 250. This project is currently scheduled in the SYIP for construction. This project is included in the current SYIP. Provide adequate funding and resources to maintain the current construction schedule.
4. Improvements to Route 250 West in Ivy area to address existing traffic circulation problems at the Tilman Road intersection and the Owensville Road intersection (as noted in I.4.E, above), including access to developed properties in this area. Of particular concern is the Tillman Road intersection (Route 676), which serves school bus traffic and has poor sight distance. These improvements should be undertaken in accordance with

recommendations approved by the Board of Supervisors in the Route 250 West Corridor Study.

5. Functional plans, including an analysis of possible safety improvements, for Routes 22 and 231. The County remains concerned with overall public safety as it relates to traffic created by large trucks along these road segments, and encourages VDOT to consider all appropriate measures to ensure that trucks travel safely along these roadways in the future. The County has repeatedly requested VDOT to restrict through trucks on Route 22 and Route 231.

IV. Enhancement Projects/Safe Routes to School Program:

This is a valuable funding source for which several projects appear to be eligible. Unfortunately funding for new projects is not available this year. The County urges that funds be made available for new pedestrian and bicycling projects. For the County, new projects, in priority order, are:

1. Pedestrian streetscape improvements in downtown Crozet. These streetscape improvements, which were included in an Enhancement Grant, submitted in January 2002, June 2003 and October 2004, include the relocation and burial of overhead utility wires, and construction of historically compatible sidewalks. The County received TEA 21 funding in July 2004 for Phase I and July 2005 for Phase II of the Crozet Streetscape Plan.
2. Beautification of entrance corridors (particularly Route 20, 29 and Route 250).
3. Construction of bikeway, pedestrian, and greenway facilities as prioritized in the Jefferson Area Bicycle, Pedestrian, and Greenways Plan.
4. Development of portions of the Rivanna River Greenway path system.
5. Removal of non-conforming billboards.

V. National Highway System (NHS)

The Charlottesville-Albemarle MPO Policy Board approved the NHS as proposed by VDOT in this area excluding the Route 29 Bypass. The Federal Highway Administration (FHWA) has approved the NHS, which includes the existing Route 29, and the Route 29 Bypass. The County believes any projects that are included in the NHS should reflect the recommendations that result from the previously referenced transportation improvement study of the Route 29 North corridor area.

VI. Congestion Mitigation and Air Quality Improvement Program

This does not apply to Albemarle County. The County is not in an area of non-attainment for ozone or carbon monoxide.